

# DEPARTMENT OF ECONOMICS

## Working Paper

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Evidence using Danish unemployment assistance data

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# Does an increase in unemployment income lead to longer unemployment spells? Evidence using Danish unemployment assistance data

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## Abstract

Danish unemployment assistance depends on age; it increases by 70% when unemployed individuals turn 25. This feature is used to identify the impact of income on the unemployment-to-employment hazard rate. A mixed proportional hazard framework based on a 10% representative Danish registry data set is used. The results indicate that the income effect for females is negative and significant, corresponding to an income elasticity of  $-0.4$ . The effect for males is positive but insignificant.

Keywords: welfare benefits, incentive effect, unemployment duration

JEL-code: J64, J65

## 1 Introduction

Economic theory predicts that a high level of unemployment compensation leads to longer unemployment spells. Subsidising search makes unemployed individuals more choosy and less willing to accept low-wage jobs. Moreover, if

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search intensity cannot be monitored (as is usually the case), the motivation to search for a job will also be lower<sup>1</sup>.

There is a large literature investigating the impact of unemployment benefit levels and entitlement on the search behaviour and the hazard rate for leaving unemployment. The results of an experimental study mostly confirm these search-theoretical implications, although there are some indications of risk-seeking behaviour and loss-aversion (Boone, Sadrieh, and van Ours, 2004). The empirical results reflect the fact that the real world is much more heterogeneous than a laboratory set-up can possibly allow for. The evidence from the US indicates that the effect of benefits on the out-of-unemployment hazard rate is indeed negative and significant (Card and Levine, 2000; Lee, 2000; Hotz, Mullin, and Scholz, 2002; Jurajda and Tannery, 2003), and the elasticity of the hazard rate with respect to unemployment benefits is found to lie between  $-0.3$  (Lee, 2000) and  $-0.9$  (Meyer, 1990). There is some evidence that the effect is heterogeneous (Grogger, 2002) and diminishing in duration (Addison and Portugal, 2004).

In Europe, the results are even more mixed. A number of studies have found no significant effect at all (Stancanelli, 1999; Puhani, 2000; Bratberg and Vaage, 2000), while according to others the effect is negative and significant (Narendranathan and Stewart, 1993; Micklewright and Nagy, 1999; Carling, Holmlund, and Vejsiu, 2001; Gonzalo, 2002; Røed and Zhang, 2003). The corresponding elasticity estimates stretch from  $-0.1$  (Arulampalam and Stewart, 1995) to  $-1.6$  (Carling, Holmlund, and Vejsiu, 2001). There is also some evidence of effect heterogeneity: according to Narendranathan and Stewart (1993) and Bover, Arellano, and Bentolila (2002) the negative effect of benefits diminishes quickly in elapsed unemployment duration, while according to Røed and Zhang (2003) the effect is invariant over unemployment duration. The negative effect is stronger for young workers (Arulampalam and Stewart, 1995; Carling, Holmlund, and Vejsiu, 2001) and during economic booms (Arulampalam and Stewart, 1995).

A fundamental problem of estimating the effect of unemployment benefits is the fact that the benefit level and entitlement may be endogenous. In recent studies, it is common to use natural experiments, related with legislation and economic conditions in the particular labour market, in order to overcome the endogeneity problems. Examples include differences in benefit duration and the replacement rate over time and space (Meyer, 1990; Card and Levine, 2000; Bratberg and Vaage, 2000), different rules for fixed-

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<sup>1</sup>Even if unemployment duration unambiguously increases, welfare and efficiency issues are less clear. Longer search periods lead to a more efficient allocation of resources and unemployment benefits may deter people from leaving the labour force (see Atkinson and Micklewright (1991) for an excellent review).

term/permanent contracts (Bover, Arellano, and Bentolila, 2002) and the fact that the legislation may have some seasonal features (Røed and Zhang, 2003).

In the current analysis we use the age-dependence of unemployment assistance (UA) in Denmark as the identifying feature. An analogous instrument has been used before by Lemieux and Milligan (2004), based on Canadian data. Unemployment assistance is a cash transfer to unemployed people which is distinct from unemployment insurance (UI) benefits. Contrary to the identifying features used in most of the previous studies, UA recipients may experience an exogenous *increase* of benefits, if they turn 25 during the unemployment spell. The recipients of UA are a specific group of individuals where “weak” unemployed are significantly overrepresented. It is often argued that at least a part of them are not sensitive to neither active labour market policies nor welfare levels (Bach, Larsen, and Rosdahl, 1998).

We use a mixed proportional hazard framework in order to investigate the dependency of the unemployment-to-employment ( $U \rightarrow E$ ) and unemployment-to-non-participation ( $U \rightarrow N$ ) hazard rates on age. Based on search theory, we simulate the shape of the age effect on the  $U \rightarrow E$  hazard rate, which corresponds to a fully anticipated exogenous shock on the unemployment income. A corresponding Monte-Carlo analysis indicates that a semi-parametric estimator may detect the effect on a sample of comparable size as that which is used in the current study. Further, we exploit a differences-in-differences estimator where individuals with children are used as a control, and those without children as a treatment group. Namely, UA depends on age only for individuals who are not responsible for children.

The results reveal no discontinuity in the age effect around age 25. However, there is an evidence of a smooth fall of the  $U \rightarrow E$  hazard rate for females. The differences-in-differences estimate indicates the presence of a significant negative income effect for females, corresponding to an income elasticity  $-0.4$ . The effect for males is positive but insignificant.

The paper is divided as follows: the next section describes the Danish unemployment income legislation, paying particular attention to the age depending unemployment assistance. The third section presents the econometric method; the fourth section describes the data and gives some descriptive statistics. The fifth section presents the simulations assessing the anticipated income effect and corresponding Monte-Carlo analyses. Estimation results are given in the sixth section; the seventh section is devoted to a brief discussion and the last section concludes.

## 2 A short overview of Danish unemployment income legislation

The Danish labour market is characterised by generous welfare payments for unemployed persons. There are two types of transfers – unemployment benefits (UB) and unemployment assistance (UA). An unemployed individual may receive unemployment benefits if she is a member of the Unemployment Insurance Fund and fulfils certain requirements about previous employment. Certain types of education, (in particular university and vocational education) count for eligibility of UB as well as regular employment. The level of the benefits is 90% of the previous wage, however, due to the presence of a lower and an upper bound (correspondingly 2411 and 2940 DKK weekly in 2003), the variation in the size of the benefits is actually quite small.

The requirements for UA are less strict. It is required that an individual loses her income as a result of an “event” (e.g. a job loss, illness or divorce), and that she is actively searching for a new job. UA is not related to the previous income<sup>2</sup>, it depends only on age and household type (Table 1). The age dependency of UA was introduced in 1994. The recipients are divided into four groups: First, individuals aged below 25 years (23 years before 1995) who are living with their parents. Second, individuals aged below 25 (earlier 23) who are living alone. Third, persons aged 25 (earlier 23) or above. Fourth, individuals who are responsible for children. The UA is different for different groups, in the case of the last group – individuals with dependent children – it does not depend on age. The other groups experience a significant increase when they become 25 (earlier 23). For instance, for individuals not living with parents and who do not have children, UA increases from 4969 to 7711 DKK monthly when turning 25 (in 2001).

UA is means-tested in households, any additional income is subtracted from the total amount of UA the household is eligible for<sup>3</sup>. Both parents have the right to receive the children-specific amount of UA, given they are living together with the child.

However, not only UA but also the active labour market policy depends on age. Since 1994, individuals below 25 had to participate in an active labour market programme (ALMP) after 13 weeks of UA, while the older individuals had to participate after 12 months. This policy was changed from the 1st of July 1998<sup>4</sup>, when the age boundary for early activation was

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<sup>2</sup>During the period of 1/VII 1998 – 1/I 1999 individuals below 25 could get the higher UA if their previous income exceeded a certain threshold during last 18 months.

<sup>3</sup>Income below 1000 DKK monthly net of taxes is not taken into account under certain conditions.

<sup>4</sup>The old rules still applied for individuals who started their UA-period before the 1st

Valid from	A	B	C	D	introduced by
<i>Until 1994: base benefits + housing allowance + child allowance</i>					
<i>age boundary 23 years:</i>					
January 1st, 1994	2080	4251	6615	8825	Law 496, June 30, 1993
<i>age boundary 25 years:</i>					
July 1st, 1995 <sup>a</sup>	2080	4251	6615	8825	Law 1129, Dec. 21, 1994
April 1st, 1996	2138	4370	6615	8825	Law 1113, Dec. 20, 1995
July 1st, 1998	2195	4489	6998	9317	Law 980, Dec. 17, 1997
March 1st, 2001	2195	4969	7711	10245	Law 1087, Dec. 13, 2000

<sup>a</sup>The new rules did not apply for individuals who received UA before that date

Table 1: *Unemployment assistance (DKK monthly).*

*Note: A – individuals aged below 25 (23) and living with their parents; B – individuals aged below 25 (23) and living alone; C – individuals aged 25 (23) or above; D – individuals responsible for children, and pregnant women from 12th week of pregnancy, does not depend on age. All the amounts listed above are corrected once a year according to a particular wage index (statens reguleringsprocent).*

increased to 30 years. During participation in an ALMP, the amount of UA is the same as without participation for most types of ALMP. The only exception is job-training, where the individual is entitled to a regular salary (the rules are slightly different for public and private sector).

The discussion above suggests that UA recipients experience an exogenous increase in income under certain conditions. Even more, between January 1994 and June 1995, and since July 1998, the discontinuity in UA payments does not coincide with the discontinuity in the ALMP participation requirements. Hence, age can be used as an instrument for income during these periods.

### 3 Empirical framework

A natural way of investigating the impact of income on search behaviour is by using a hazard rate framework. In the current study we are looking at transitions from unemployment into employment and out of the labour force. The hazard rate into employment can be described as a product of two probabilities – a probability of receiving a job offer and a probability of accepting the offer. An observable transition occurs if either the job offer is accepted (leading to a transition into employment) or if the individual considers it

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of July.

no longer worthwhile to continue the job-search (leading to a transition into non-participation). Reduced-form duration models draw conclusions based on the actual transitions and do not attempt to disentangle the arrival rate and acceptance probability. The advantage of reduced-form models is that they are much easier to estimate and the necessary assumptions and requirements for the data are relatively well-known. In order to disentangle the two above-mentioned components of the hazard rate, one has to use either more information or additional assumptions. Unfortunately, job offer rejections and reservation wages are not commonly observed in data sets, and hence various and somewhat arbitrary assumptions are needed, the effect of which is not completely clear. However, although assumptions behind reduced-form models are more transparent, a corresponding arbitrariness arises when interpreting the results in a structural context. In the current analysis we have chosen the latter way.

The effect of UA on the individual search behaviour is reflected by the dependence of the transition intensities on age. In particular, it should cause a discontinuity around age 25 for individuals who have no children but not for those with children. As the hazard rate can depend on age for other reasons too (the true age dependence), we model the age effect in a flexible way using splines. Two types of models are estimated. First, we use the discontinuity in the age effect at age 25 as an estimate for the income effect. Second, we estimate a differences-in-differences model treating individuals who have no children as the treatment group, and those who have children as the control group.

### 3.1 Hazard rate framework

The duration analysis was performed using a mixed proportional hazard (MPH) duration model in a competing risks grouped data framework. Transitions from unemployment ( $U$ ) into employment ( $E$ ) and non-participation ( $N$ ) were investigated.

We specify the model in a grouped duration framework as in Moon (1991). The use of grouped durations is mainly motivated by the data availability (there is no direct daily or weekly information about labour market states). The second reason is that the use of grouped data does not impose a particular functional form onto the baseline hazard rate. The differences in survival probability across the intervals are treated as unknown parameters, the shape of the hazard rate inside the intervals remains unspecified. Previous research has indicated that these type of models are much more robust with respect to aggregation of duration than flexible parametric specifications (Bergström and Edin, 1992). There is also some Monte-Carlo evidence that grouped data



models are recovering the model parameters well (Zhang, 2003).

Divide duration into  $L$  intervals:  $[0, \tau_1), [\tau_1, \tau_2), \dots, [\tau_{L-1}, \tau_L)$ . Denote by  $n_i$  the interval, during which the individual  $i$  exits unemployment, or during which the observation is censored. This is the only type of individual timing information we use. Denote further by  $\mathbf{x}(n)$  the vector of individual and spell-specific characteristics during the interval  $n$ . We assume the covariates are constant during the intervals (most of the variables are recorded once a year anyway). We assume further that  $\mathbf{x}(T)$  is an exogenous process, in the sense defined by Lancaster (1990, p. 28). Let  $v_i^m$  be an index, describing the unobserved individual characteristics, specific to the destination  $m \in \{E, N\}$ . We use a bivariate  $2 \times 2$ -point discrete distribution  $\mathbf{v} \equiv (v^E, v^N)' \in \{v_1^E, v_2^E\} \times \{v_1^N, v_2^N\}$  where the realisation  $(v_k^E, v_l^N)$  has probability  $p_{kl}$ . We assume that the transition intensity into the final state  $m$ ,  $\vartheta^m(\tau|\mathbf{x}, v^m)$ , can be separated into a duration-only depending term  $\lambda^m(\tau)$  and a covariate-only depending term  $v^m \phi^m(\mathbf{x})$  (a MPH specification):

$$\vartheta^m(\tau|\mathbf{x}, v^m) = \lambda^m(\tau) \psi^m(\mathbf{x}) v^m. \quad (1)$$

Additional crucial assumptions we make are that  $\mathbf{v}$  is independent of  $\mathbf{x}$  and has a finite mean. We normalise  $\mathbf{v}$  by requiring that  $v_1 = 1$ . These assumptions allow us to identify  $\lambda^m(\tau)$ ,  $\beta^m$  and the distribution of  $\mathbf{v}$  (Elbers and Ridder, 1982; Heckman and Honoré, 1989; Abbring and van den Berg, 2003). Note that the parametric assumptions about  $\phi(\mathbf{x}(T))$  and the distribution of  $v$  are not strictly required for identification. In addition, time-varying covariates would allow us to drop either the finite-mean assumption (Heckman and Taber, 1994) or the proportionality assumption (Brinch, 2000). Even more, as we observe multiple spells for a certain number of individuals, most of the previous assumptions can be relaxed (Honoré, 1993; Abbring and van den Berg, 2003). However, although the model is over-identified given these assumptions, they are still maintained as the aim in this study is not identification but a consistent estimation based on a finite sample. A correct use of these features improves the efficiency of the current estimator (Zhang, 2003).

Unfortunately, the competing-risks version of the grouped duration model needs simplifying assumptions in order to keep the model tractable. The problem lies in the fact that we cannot observe two different failure times simultaneously. Hence we cannot distinguish between the cases where one or two separate events occur in a particular time interval. There are several approximations possible in order to overcome this problem. First, one can assume that only one event can occur in a time interval (see e.g. Moon, 1991). This assumption is innocuous if the length of the intervals is short.

Second, a specific form of the baseline hazard can be assumed (e.g. constant in intervals) which allows us to express these probabilities explicitly (see the discussion in Thompson Jr., 1977). A third possibility is to allow transitions to occur only at the boundaries of time intervals. The current study uses the first approach. The second type of assumption is avoided because it requires the baseline hazard to be constant in single months. This may not be a realistic assumption if the job contracts tend to start around the beginning of month. The third possibility – the case where job contracts start *only* at the boundaries of time intervals – seems not to be plausible either.

Given the assumption that only one event can happen in a time interval, the probability that individual  $i$  stays in unemployment during the interval  $n$  can now be written as a product of two probabilities: the probability that the individual does not find a job, and the probability that she does not leave the labour force. Hence, expression (1) for the transition intensities yields:

$$\begin{aligned} S(n|\mathbf{x}_i(n), \mathbf{v}_i) &= \\ &= \exp \left( -v_i^E \psi^E(\mathbf{x}_i(n)) \int_{\tau_{n-1}}^{\tau_n} \lambda^E(s) ds - v_i^N \psi^N(\mathbf{x}_i(n)) \int_{\tau_{n-1}}^{\tau_n} \lambda^N(s) ds \right) \equiv \\ &\equiv \exp(-v_i^E z_n^E(\mathbf{x}_i(n)) - v_i^N z_n^N(\mathbf{x}_i(n))) \quad (2) \end{aligned}$$

where  $v_i^E z_n^E(\mathbf{x}_i(n))$  and  $v_i^N z_n^N(\mathbf{x}_i(n))$ , defined by the equation above, are the integrated destination specific hazard rates in the interval  $n$ . Define  $\lambda_n^m$  as:

$$\lambda_n^m(t_n - t_{n-1}) \equiv \int_{\tau_{n-1}}^{\tau_n} \lambda^m(s) ds. \quad (3)$$

$\lambda_n^m$  can be interpreted as a certain average of destination- $m$  specific baseline hazard rate in the interval  $n$ . It is a free parameter and has to be estimated. This is a flexible way of specifying the baseline hazard. The number of intervals  $L$  may be allowed to increase and the length of intervals to decrease as the number of observations increases, and in this way a non-parametric estimator of the baseline hazard can be achieved.

According to the assumption above we ignore the possibility that different events may happen in a single time interval. Hence the contribution to the likelihood function can be expressed as a product of the exit term and the survival term: the contribution of the individual  $i$ , who exits the initial state in the interval  $n_i$ , to the likelihood function, conditional on  $\mathbf{X}(0, \tau_{n_i})$ , the path of  $\mathbf{x}_i$  until the end of the interval  $n_i$ , and  $\mathbf{v}_i$ , is:

$$\begin{aligned} \mathcal{L}(n_i|\mathbf{X}_i(0, \tau_{n_i}), \mathbf{v}_i) &= \\ &= \left(1 - e^{-v_i^E z_n^E(\mathbf{x}_i(n))}\right)^{\delta_i^E} \left(1 - e^{-v_i^N z_n^N(\mathbf{x}_i(n))}\right)^{\delta_i^N} \prod_{l=1}^{n_i-1} S(l|\mathbf{x}_i(l), \mathbf{v}_i) \quad (4) \end{aligned}$$

where  $\delta_i^m$  is a destination indicator which equals one if the spell  $j$  was observed to end in the destination state  $m$ . If there are  $N_i$  spells observed for the individual  $i$ , the corresponding log-likelihood contribution, conditional on the observed covariates  $\mathbf{x}_i$  is

$$\ell(\cdot|\cdot) = \log \left( \sum_{k=1}^K p_k \prod_{j=1}^{N_i} \mathcal{L}(n_{ij} | \mathbf{X}_{ij}(0, \tau_{n_{ij}}), \mathbf{v}_i^k) \right) \quad (5)$$

where  $n_{ij}$  is the exit interval of the  $j$ -th spell of the individual. Note that even in the presence of simplifying assumptions, this likelihood function cannot be written as a product of two independent destination-specific likelihoods anymore due to the presence of unobserved heterogeneity which may be correlated across different destinations.

### 3.2 Income effect

The previous section described the generic duration model setup. Now we describe how the age and income effects are introduced into the model. Two different specifications for isolating the income effect are used.

The first approach uses the discontinuity in the age effect at age 25. Because the 25th birthday is fully anticipated, the method gives a consistent estimate only if the individuals start to adapt to the new income level only a short while before the 25th birthday. This may be the case for instance if the individuals are myopic, or if they are heavily discounting the future for other reasons. The current estimates for the length of the anticipation effect, based on a fall in received benefits, range from 0 to 6 months (Card and Levine, 2000; Carling, Holmlund, and Vejsiu, 2001). Such a smooth adaptation may or may not be a problem, depending on the shape of the income effect and the true age effect.

Let  $\mathbf{y}$  denote all the components of  $\mathbf{x}$  except the age. We specify the covariate-only depending terms  $\psi^m(\mathbf{x})$  in equation (1) as

$$\psi^m(\mathbf{x}) = \exp(\boldsymbol{\beta}^{m'} \mathbf{y} + g^m(\text{age}) + \gamma^m \cdot \mathbf{1}(\text{age} \geq 25)). \quad (6)$$

The function  $g^m(\cdot)$  is specified in a flexible way in order to capture the true age-dependence; the possible discontinuity at age 25 is captured by the indicator  $\mathbf{1}(\text{age} \geq 25)$ . The main parameter of interest in this case is  $\gamma^m$ . This specification allows us to interpret the discontinuity variable as the true assistance effect. However, if the discrete jump in income leads to a smooth transition, the estimated discontinuity may be a downward biased (in absolute value) estimate of the true income effect. Hence, we estimate a

second model which uses only a flexible age effect and does not include any pre-defined discontinuity.  $\psi^m(\mathbf{x})$  is specified as:

$$\psi^m(\mathbf{x}) = \exp(\boldsymbol{\beta}^{m'}\mathbf{y} + g^m(\text{age})). \quad (7)$$

In that case, we are looking for a rapid decrease of the hazard rate around age 25. In order to isolate the income effect, we smooth the estimated age effect and look for differences in the estimated and smoothed version of it. Smoothing is done by regressing the estimated flexible effect by OLS on a third-degree polynomial of age. The discontinuity should appear as a decrease of the estimated effect with respect to the smoothed one around the age 25. Although in this way we impose less pre-determined features on the function  $g$ , the results are not straightforward to interpret.

Note that the estimators, as described above, allow us to disentangle the income effect and the true age effect only if the true age effect is “sufficiently” smooth compared with the income effect. Because of the anticipation, the requirements to the true age effect are stronger than in the typical regression-discontinuity case.

The second approach in this study is a parametric differences-in-differences estimator. We treat the individuals who have no children as a treatment group, and those who have children as a control group. We look for differences in the age effects around age 25 for those two groups. In this case  $\psi^m(\mathbf{x})$  in equation (1) is specified as

$$\begin{aligned} \psi^m(\mathbf{x}) = \exp [ & g^m(\text{age}) + \gamma_1^m \text{kids} + \gamma_2^m \mathbf{1}(\text{age} \geq 25) \cdot (\text{no kids}) + \\ & + \gamma_3^m(Q1 \text{ before}) \cdot (\text{no kids}) + \gamma_4^m(Q2 \text{ before}) \cdot (\text{no kids}) + \\ & + \boldsymbol{\beta}^{m'}\mathbf{y} ]. \quad (8) \end{aligned}$$

Here  $g^m(\text{age})$  is a flexible age effect (modelled with splines) as above but now we allow for a duration-invariant difference between individuals who have and who do not have children ( $\gamma_1^m$ ). The income effect is reflected as a change in the difference between age effects for individuals with and without children ( $\gamma_2^m$ , note that using an indicator “no kids” means that  $\gamma_2^m$  counts for the effect on the individuals without kids, i.e. those who experience a change in income).  $\gamma_3^m$  and  $\gamma_4^m$  allow for an anticipation effect up to six months, *Q1 before* and *Q2 before* mean the respective number of quarters before turning 25. All the other relevant variables  $\mathbf{y}$  are included in the linear index  $\boldsymbol{\beta}^{m'}\mathbf{y}$ . Needless to say, the second approach uses data for both types of individuals, those who have children and those who do not, while the first approach uses only data for the second group.

## 4 Data

### 4.1 Variables and some summary statistics

The data set used in this study is a register based representative 10% sample of the Danish population aged 16-75 covering the period 1981-2001, and corresponding labour-market histories. The data set is compiled from various administrative registers by Statistics Denmark. The sample is updated in such a way that it is representative in each of the years. The data set includes demographic characteristics, family status, income, labour market status, education and the location of residence. Data for most of the variables is collected yearly, at the end of year. There are some exceptions though: we observe birth year and birth month which allows us to calculate age with monthly precision. Data for unemployment benefits and assistance include monthly duration of payments (number of days). Unfortunately the amount paid is available only on an annual basis. In order to find monthly benefits and wages, we have to rely on the corresponding duration data. It is obvious that no direct inference about benefit changes during a year can be made.

The sample was restricted for spells starting between July 1998 (due to the ALMP-related legislation, see Section 2) and December 2001 (end of the dataset). This produces a flow-sample and avoids issues related with left censoring. The sample was further restricted to the age group 21 to 29 (as measured in the beginning of the spell). For each spell, the unemployment rate in the local travel-to-work area is found. The travel-to-work area is calculated based on commuting costs (not exceeding 90DKK daily). Possible residential mobility during an unemployment spell is taken into account by allowing for the unemployment rate to be time-varying. In addition, we introduce a set of regional dummies, defined by administrative borders.

The definition of variables and brief summary statistics are presented in the Tables 2 and 3. The latter table confirms the widespread assessment according to which unemployment assistance recipients are a heterogeneous group where weakly motivated low-skilled individuals are overrepresented, compared to the insured unemployed individuals. Even for the older age group (25-29 years), 60% of persons have less than a high-school education while their average working experience is still under three years. Previous studies have indicated that UA recipients are more passive in job searching and that they more often have problems besides unemployment, like health problems or alcohol abuse. Despite the low average indicators, there are still highly motivated workers in this group. Most of the UA recipients want to work (Bach, Larsen, and Rosdahl, 1998).

One can see that there are indeed differences between the age groups. In

variable	description
	Demographic and family characteristics:
<i>age</i>	age, years and months
<i>female</i>	gender (the reference group is male)
<i>single</i>	family status, not married or co-habiting (the reference group is married or co-habiting)
<i>kids</i>	children in the household (The reference group is not to have children)
<i>Danish</i>	ethnicity, native Danish (the reference group is immigrant)
	Education levels (the reference group is less than high school):
<i>high school</i>	high school, vocational education, some college
<i>university</i>	university degree (Bachelor, Masters, PhD)
	Labour market related information:
<i>experience</i>	working experience, years
<i>ALMP during</i>	time-varying indicator of ALMP participation during at least 50% of the time interval
<i>ALMP post</i>	time-varying indicator: has been in ALMP before
<i>local u</i>	unemployment in the local commuting area, in percentages multiplied by 10
<i>Copenhagen</i>	residence in Copenhagen county
<i>East-Sealand</i>	Roskilde, Frederiksborg (capital area)
<i>Western Jutland</i>	Western-Jutland
	quarterly dummies ( $Q_4$ is the reference quarter)
	year dummies ( $1998$ is the reference year)

Table 2: *The definition of the explanatory variables.*

particular, the unemployment spells for individuals above 25 are two and a half months longer on average. The difference is smaller for the completed spells (1.8 and 2.0 months for  $U \rightarrow E$  and  $U \rightarrow N$  spells respectively).  $U \rightarrow E$  transitions are a bit more common for the younger age group, the share of  $U \rightarrow N$  transitions is almost the same for the two groups. We can see that participation in ALMPs is slightly more common among younger people. The differences in education and family characteristics between the age groups are as expected: older individuals have longer experience and education, and it is slightly more common for them to be married and to have children. Members of the older age group are more often living in Copenhagen and less in East-Sealand and Western Jutland.

In order to check whether there are any visible changes in the transition

	all			<i>age &lt; 25</i>	<i>age ≥ 25</i>
	min	mean	max	mean	mean
Spell duration according to type (in months):					
<i>all</i>	0.933	6.822	42.560	5.494	8.034
$U \rightarrow E$	0.933	5.778	37.567	4.894	6.655
$U \rightarrow N$	0.933	6.743	39.567	5.682	7.731
Share of transitions:					
$U \rightarrow E$	0.000	0.427	1.000	0.446	0.410
$U \rightarrow N$	0.000	0.360	1.000	0.364	0.357
Individual- and spell-specific variables:					
<i>age at beginning</i>	21.037	24.603	28.878	22.687	26.353
<i>age at end</i>	21.122	25.164	31.211	23.139	27.013
<i>female</i>	0.000	0.500	1.000	0.503	0.498
<i>kids</i>	0.000	0.337	1.000	0.271	0.397
<i>high school</i>	0.000	0.347	1.000	0.315	0.376
<i>university</i>	0.000	0.018	1.000	0.002	0.032
<i>Danish</i>	0.000	0.844	1.000	0.863	0.827
<i>single</i>	0.000	0.607	1.000	0.639	0.578
<i>experience</i>	0.000	2.301	11.000	1.824	2.737
<i>ALMP</i>	0.000	0.283	1.000	0.306	0.263
<i>local u</i>	0.030	0.051	0.124	0.052	0.051
<i>Copenhagen</i>	0.000	0.241	1.000	0.218	0.262
<i>East-Sealand</i>	0.000	0.074	1.000	0.083	0.065
<i>Western Jutland</i>	0.000	0.106	1.000	0.113	0.100
<i>Number of obs</i>		7450		3556	3894

Table 3: Summary statistics for all spells, and spells for individuals below and above 25 (in the beginning of the year when spell ends).

pattern at age 25 we present the share of different types of transitions ( $U \rightarrow E$ ,  $U \rightarrow N$  and censored spells) by age in Table 4. Only the individuals who do not have any children are included as we do not expect to see any income effect for the others. The table reveals two clear trends: first, the share of censored spells increases commencing of age 26, and second, the percentage of transitions into employment starts to decrease around that age. There is no visible trend in the percentage of transitions into non-participation. The most important conclusion in the current context is that age 25 is not related with any particularly notable effect. None of the above mentioned trends shows any special feature at that age.

This brief look at the data suggests that older individuals are indeed

	age									
	20	21	22	23	24	25	26	27	28	29
cens	0.19	0.19	0.22	0.20	0.19	0.20	0.22	0.26	0.28	0.47
$E$	0.54	0.53	0.50	0.47	0.51	0.48	0.47	0.45	0.39	0.24
$N$	0.27	0.28	0.28	0.33	0.31	0.32	0.31	0.29	0.33	0.29
# obs	592	872	780	659	588	610	632	409	75	17

Table 4: *Observed transitions from unemployment according to age and transition type.*

slower to leave unemployment. However, no indication of a distinct effect around age 25 could be found.

## 4.2 Relationship between UA and age

In this section we demonstrate that the actual payment to different types of UA-recipients in fact is in compliance with Table 1.

The current data set includes yearly income information only and consequently the monthly level of UA transfers must be found, combining the yearly payment data with corresponding welfare duration. In this section we use recorded welfare payment duration which is distinct from the recorded unemployment duration, used below for duration analysis. Note that the measurement errors in recorded unemployment spell duration, even if distributed independently from the other variables, result in a spurious negative correlation between monthly unemployment income and unemployment duration. This is because the erroneously shorter (longer) duration leads to apparently higher (lower) monthly income and apparently shorter (longer) unemployment spells. Such a bias does not arise if age is used as an instrument and the 25-year rule is fully implemented in practise. Although the level of UA depends on whether the individuals are living together with their parents, this information is not directly available and is not used in the current study.

A kernel estimate of the distribution of the average monthly assistance is plotted in Figure 1 separately for three groups: A+B, C and D. These groups are defined in Table 1. Four maxima, corresponding to the four groups in the table, are clearly visible. The maximum around 2000 (DKK monthly) corresponds to individuals below 25 who are living with their parents (group A); next maximum slightly below 5000 represents those who are living alone (B); the third maximum around 7000 are those above 25 (C), and the last maximum at 9000-10 000 corresponds to parents with children (D). Note that



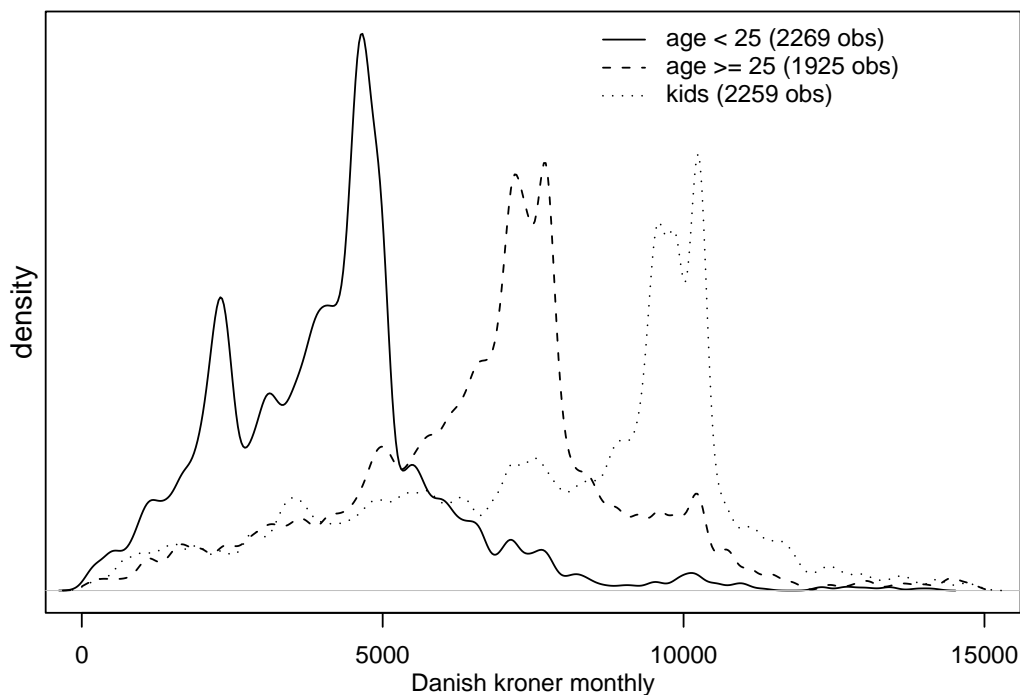


Figure 1: Kernel estimate of the density of monthly UA benefits for different recipient groups.

the first two maxima are present only for the younger age group while the third one only for the older group, and the last one for individuals with kids. This is in full compliance with Table 1. There is, though, a small maximum at 10 000 present for the other groups too. This is probably related to problems of registering pregnancy and child birth as the information on children is updated once a year only. However, only a part of the observations is located close to the four maxima. The continuous part of the distribution may be related to different factors: individuals who experience a change in UA during the year (no direct information about those cases is available as we have yearly income information only), one-time supplementary benefits, errors in recorded duration of welfare payments, and different actual amount of benefits due to means testing.

In order to get an idea about the strength of the instrument, we run an OLS regression explaining unemployment assistance by age and other relevant variables. The indicator  $1(\text{age} \geq 25)$  is clearly a significant predictor of UA (Table 5). All the relevant coefficients are significant and of reasonable order. Note that we have not controlled for living with parents due to data limitations. The regression includes a couple of irrelevant variables (accord-

<i>coefficient</i>	estimate	stdd
<i>constant</i>	3765.09*	155.65
$1(\text{age} \geq 25)$	2747.36*	108.63
<i>kids</i>	3331.29*	137.86
<i>female</i>	401.70*	91.06
<i>Danish</i>	38.86	120.09
<i>single</i>	273.25*	93.18
<i>high school</i>	-395.21*	90.17
<i>university</i>	-658.55*	325.72
$(\text{age} \geq 25) \times \text{kids}$	-2195.22*	176.22
$R^2$	0.23	
<i># obs</i>	6566	

Table 5: *Unemployment assistance as a function of  $1(\text{age} \geq 25)$  and other variables.*

ing to the legislation) as well. *Danish* turns out to be insignificant, the others are related with small but significant effects. Why this is like that is beyond the scope of the current study, but selection effects in combination with means testing might be a possible explanation. The explanatory power of the regression is not impressive ( $R^2 = 0.23$ ). However, part of the problem lies in measurement errors which is a minor issue if age is used as the instrument for the monthly income.

How large an effect on the hazard rate should we expect, based on these results? Table 5 suggests that turning 25 is related with a 70% pre-tax increase in UA on average (for individuals without children). We follow the other studies like Carling, Holmlund, and Vejsiu (2001) and Røed and Zhang (2003) and ignore taxes. Using the estimate by Meyer (1990) for the elasticity of the hazard rate with respect to unemployment benefits (between  $-0.5$  and  $-0.9$ ), we would expect the multiplicative effect on the hazard rate (out from unemployment) to lie between  $1 - 0.5 \times 0.7 \approx 0.65$  and  $1 - 0.9 \times 0.7 \approx 0.35$ . The effect on destination specific hazard rates may differ.

### 4.3 Relationship between the hazard rate and age

Tables 3 and 4 suggest that there is a difference between the age groups but there is no indication of a sharp effect at age 25. In this subsection we continue the exploratory analysis and present two simple plots. First, Kaplan-Meier hazard rates are graphed for both age groups, those below, and those above 25 years. Second, we plot the age density at the end of the spell. This is related with the effect of age on the hazard rate as shown

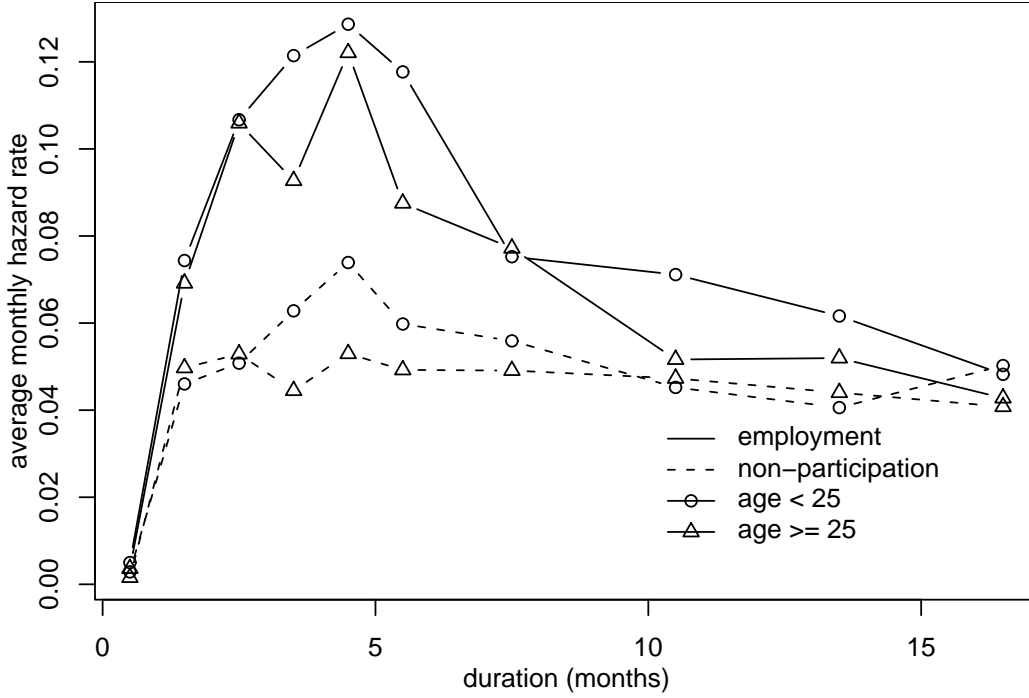


Figure 2: *Kaplan-Meier estimate of the destination-specific hazard rates according to age, for individuals not responsible for children. Age is given for the start of unemployment spells.*

below.

The Kaplan-Meier destination-specific hazard rates into employment and non-participation are plotted in Figure 2. The hazard rates have a similar hump-shaped form for both age groups. Both of them,  $U \rightarrow E$  and  $U \rightarrow N$ , are lower for the older group although the difference is not large. This fact fits well with the comparison of the average durations in Table 3. However, this simple plot does not allow us to disentangle the income and age effect.

It is easy to see that a discontinuity in the hazard rate at a certain age results in a corresponding discontinuity in the age distribution at spell end. Assume for a while that we have a single-risk no-censoring case. We look at  $\vartheta(\tau|a)$ , the hazard rate conditional on age, and we ignore the other covariates. The density of completed durations  $\tau$ , conditional on  $a^0$ , the age at the start of the spell, can be expressed as

$$f(\tau|a^0) = \vartheta(\tau|a^0 + \tau) \exp\left(-\int_0^\tau \vartheta(s|a^0 + s) ds\right). \quad (9)$$

Let  $h(a)$  be the age density at spell start and  $a^1 = a^0 + \tau$  the age at the end

of the spell. The joint density of  $\tau$  and  $a^0$  can now be written as

$$f(\tau, a^0) = f(\tau|a^0)h(a^0) = f(\tau|a^1 - \tau)h(a^1 - \tau). \quad (10)$$

The density of  $a^1$  can be found by integrating the duration  $\tau$  out from the equation above:

$$g(a^1) = \int_0^\infty \vartheta(\tau|a^1) \exp\left(-\int_0^\tau \vartheta(s|a^1 - \tau + s) ds\right) h(a^1 - \tau) d\tau. \quad (11)$$

This function inherits the eventual discontinuities of  $\vartheta(\tau|a)$  with respect to  $a$ , given that  $h(\cdot)$  is continuous at those points. Even more, if  $\vartheta(\tau|a)$  is discontinuous at  $a^*$ ,

$$\frac{\lim_{a \rightarrow a^*_-} g(a)}{\lim_{a \rightarrow a^*_+} g(a)} = \frac{\lim_{a \rightarrow a^*_-} \vartheta(\tau|a)}{\lim_{a \rightarrow a^*_+} \vartheta(\tau|a)}. \quad (12)$$

If we allow for multiple destinations (censoring can be treated as a separate destination), the result remains essentially the same. The only difference is that  $\vartheta(\tau|a^1)$  under the integral in (11) is replaced by a weighted average of destination-specific hazard rates and hence (12) is not valid anymore.

Both types of the age densities,  $h(a^0)$  and  $g(a^1)$ , are plotted in Figure 3. The distributions are quite similar. The main features, namely humps around age 22 and 26, and some oscillation in between them, are common for both distributions. The age-at-end curve repeats the features of age-at-start curve with a lag as the individuals get older during the spell. There is a small hollow in the age-at-end curve at age 25, however, it does not seem to be much different from a corresponding hollow in the age-at-start distribution a short while earlier.

The conclusion of the exploratory analysis in this section is similar to that of Section 4.1. The older individuals have lower hazard rates out from unemployment but there seems to be no significant feature at age 25.

## 5 Some simulations and a Monte-Carlo sensitivity analysis

### 5.1 Anticipation effect

The 25th birthday is perfectly anticipated. It leads rational individuals, who maximize the expected discounted income, to act on the anticipated change in the benefits before the actual benefit increases. Reservation wage and

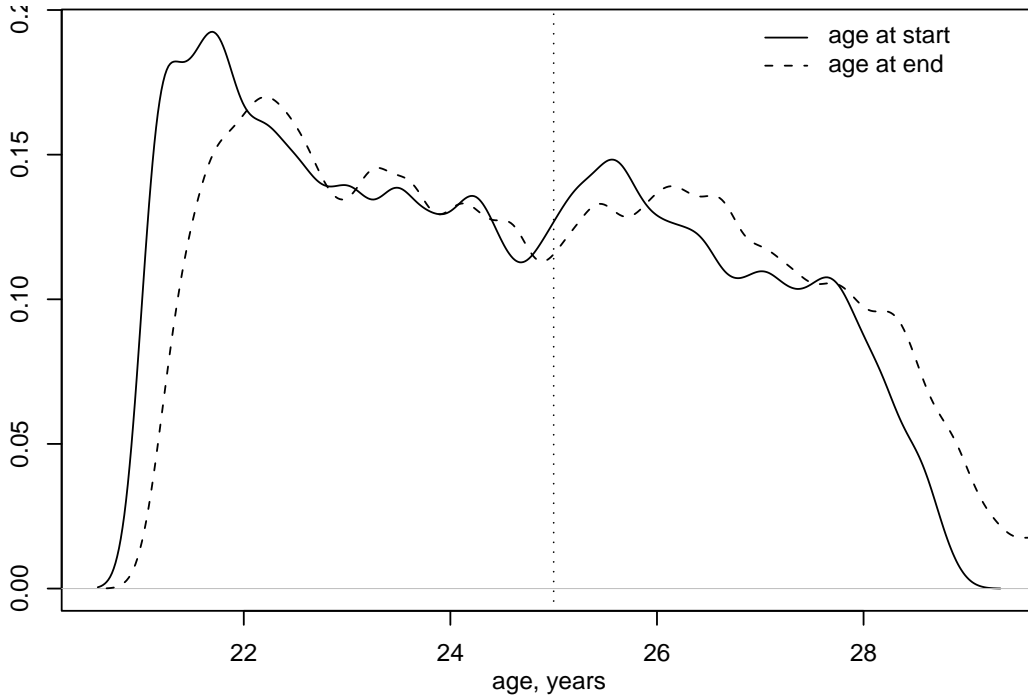


Figure 3: A kernel estimate of age distribution at start and end of spell for individuals not responsible for children.

search intensity will adjust gradually to the new optimal level. After the moment when this point is reached, there will be no more changes of these variables (Mortensen, 1977). The adjustments during the last months may or may not be visible in the actual data, depending on the actual shape of the anticipation effect.

In order to assess the magnitude of the anticipation effect, we have performed a simulation of the underlying search process. The point of departure is the dynamic search model by van den Berg (1990). The first difference is that we allow explicitly for job destruction. Second, unlike the common benefit-duration models, in this case the unemployment income does not depend on unemployment duration but on age, which for a given individual is equivalent to calendar time. Hence the value of unemployment does depend on calendar time but not on unemployment duration. Consequently, the possibility of layoff leads to the calendar-time dependent value of jobs.

Let  $\rho$  be the discount rate,  $b(t)$  be the flow of unemployment assistance benefits as a time-depending process,  $\delta$  the exogenous layoff-rate, and  $\lambda$  the offer arrival rate. We abstract from search intensity issues because search costs are difficult to calibrate. Let the wage offers be i.i.d. draws from a

known distribution  $F(w)$ . The value of unemployment at time  $t$  may now be written as

$$\rho U(t) = b(t) + \lambda \int_{w^*(t)}^{\infty} [W(t, w) - U(t)] dF(w) + \dot{U}(t) \quad (13)$$

and the corresponding value of a job at time  $t$  as

$$\rho W(t, w) = w + \delta [U(t) - W(t, w)] + \dot{W}(t, w). \quad (14)$$

where  $w^*(t)$  is the reservation wage at time  $t$  and  $\dot{U}(t)$ ,  $\dot{W}(t, w)$  denote the rate of change of the value functions with respect to time.

The model is quite straightforward to solve numerically. One has to solve the static problem after the 25th birthday, after which the assistance remains constant, and calculate the previous values recursively backwards (although this may lead to cumulating errors). For the following plot we have used the following monthly parameter values:  $\rho = 0.004$  (5% annual discount rate) and  $\delta \in \{0.05, 0.10, 0.15\}$ . Although the last numbers may seem too high, leading to the average employment spell to be between 7 and 20 month long only, we have to remember that these post-unemployment spells are far from typical employment spells. In fact, Bolvig, Jensen, and Rosholm (2003) find the average duration of post-unemployment spells for UA recipients (though, including censored spells) to be 10 months.  $\lambda = 0.3$  was calibrated to get a roughly correct value of hazard rate into employment. The values for monthly benefits were chosen as given in 1998:  $b_0 = 4489$  and  $b_1 = 6998$  and the wage offers were drawn from a log-normal distribution with mean 8600, standard deviation 3100 and which was truncated from above at 30 000. This distribution leads to approximately correct moments for post-unemployment wage.

The simulated anticipation effects on the hazard rate are presented in Figure 4. The figure reveals that a higher job-destruction rate leads to a higher hazard rate and a shorter anticipation effect. The reasons are obvious – shorter expected job duration lowers the opportunity costs of taking a low-paid job and consequently increases the hazard rate. It lowers the expected discounted value of holding a job as well, exactly in the same way as the discount rate. Accordingly, a larger value of  $\delta$  leads to a shorter anticipation effect. All the parameter values lead to a smooth decrease of the hazard rate. The point where the hazard rate has decreased by a half of the final fall is marked by a dot in the Figure. It occurs 3-5 months before the 25th birthday. This outcome fits well with the empirical evidence: the estimates for the length of the anticipation effect stretch between 0 to 6 months (Card and Levine, 2000; Carling, Holmlund, and Vejsiu, 2001). The corresponding

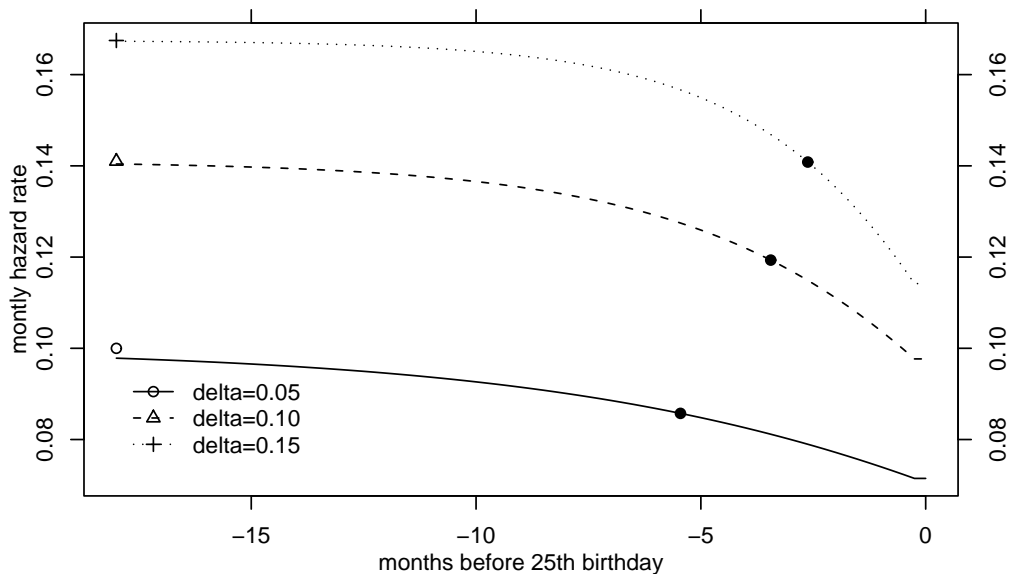


Figure 4: *The dependence of the hazard rate on age. Simulated anticipation effect. Symbols on the left-hand side of the lines correspond to the respective values at  $t = -\infty$ , sufficiently long before the 25th birthday, where the anticipated income increase has no effect on the hazard rate. Solid dots are the points where the hazard rate has decreased by a half of the total fall.*

income elasticities and acceptance probabilities are shown in Table 6. The simulated elasticities are concordant with the estimates in the literature. However, note the modest acceptance probabilities. The previous estimates suggest a higher acceptance rate (van den Berg, 1990).

model	elasticity	Accept. Probability		Reservation wage	
		at $-\infty$	at age 25	at $-\infty$	at age 25
$\delta = 0.05$	-0.510	0.333	0.238	9 420	10 400
$\delta = 0.10$	-0.550	0.470	0.326	8 320	9 490
$\delta = 0.15$	-0.569	0.558	0.381	7 700	9 010

Table 6: *Simulated income elasticities, acceptance probabilities and corresponding reservation wages.  $-\infty$  denotes point of time, sufficiently long before the 25th birthday, where the anticipated income increase has no effect the acceptance probability.*

## 5.2 Monte-Carlo sensitivity analysis

A parametric maximum likelihood estimator would give consistent estimates given that the model is correctly specified. In our case, the preliminary data analysis suggests that there is no discontinuity at age 25, and we have to look for a smooth transition profile instead. In this case the discontinuity-based maximum likelihood estimator will in general be biased and the common asymptotic properties will not apply. The properties of the other estimator, where we look at the difference between the estimated and smoothed effect, is even more complicated. The third, differences-in-differences, estimator is fully parametric and, given that our specification is correct, we can use the common asymptotic results. Hence we conduct a Monte-Carlo analysis in order to assess the properties and sensitivity of the first two estimators.

The data generating process (DGP) combines the simulated anticipation effect, as in Figure 4, with a “true” age dependence in order to model the full age dependence of the hazard rate. The anticipation effect, corresponding to  $\delta = 0.10$  in Section 5.1 is approximated as an exponential curve:

$$\log \vartheta(\text{age}) = A_0 + A_1(1 - e^{A_2 \cdot (\text{age} - 25)}) \cdot \mathbf{1}(\text{age} < 25), \quad (15)$$

where coefficients  $A_0$ ,  $A_1$  and  $A_2$  are fitted using three values: the hazard rate at  $t = -\infty$  before the 25th birthday, corresponding to the stationary solution before the effect of income increase appears; at the time where the hazard rate has decreased by a half of the final fall due to the anticipation effect (dots on Figure 4); and at  $t = 0$ , the stationary value corresponding to the new unemployment income at age 25. Here  $A_0$  determines the overall level of the hazard,  $A_1 > 0$  is the size of the income effect and  $A_2 > 0$  describes the shape and duration of the anticipation effect. The resulting exponential curve approximates the simulated hazard rate well.

Next, we specify the “true” age effect as a quadratic curve where the income effect was to be added. It was chosen to be roughly similar to the estimated age dependence:

$$e(\text{age}) = 0.055(\text{age} - 30)^2. \quad (16)$$

Thus, the final age dependence of the hazard rate looks like

$$h(\text{age}) = \exp(e + \log \vartheta), \quad (17)$$

where  $e(\text{age})$  and  $\log \vartheta(\text{age})$  are defined by the equations above.

The DGP creates competing risks duration data using 5 covariates: age and four uncorrelated variables, two of which were time-invariant (one dummy and one continuous) and two time-varying (one dummy and one continuous).



The Weibull baseline hazard and distribution of (independent) censoring times was chosen in such a way that the resulting sample roughly produced the correct mean durations and shares of different types of transitions.

We investigate both estimators using 100 Monte-Carlo simulations utilising the DGP as described above. Each sample consists of 2500 observations. The distribution of the estimated age effect is presented using corresponding distribution quantiles. The MC samples were estimated exactly in the same way as presented below in the results section: the base age effect was specified as a linear spline with 7 internal knots and an indicator for  $age \geq 25$  for the first specification, and as a linear spline with 8 internal knots for the second one. The resulting age effect for the model with discontinuity is plotted in Figure 5. The figure reveals that the income effect, although a rather continuous one, is indeed caught by the discontinuity in the estimator. The median of the Monte-Carlo iterations approximates the true age effect quite well. However, the confidence band, based on 5% and 95% quantiles, is far larger than the discontinuity. This outcome is further reflected by the fact that the mean of the estimated discontinuity parameters is  $-0.126$  while its standard deviation is  $0.250$ . The mean is significantly biased toward zero, the true income-related fall in the hazard rate is  $0.354$ . This is because the smoother part of the anticipation effect is caught by splines and not by the discontinuity.

For specification without discontinuity, we calculate the difference between the estimated and smoothed age effect exactly in the same way as in Section 6 below: for every MC iteration we estimate a cubic smoothing regression in age range 22-28. The (quantiles of the) resulting distribution of differences is presented in Figure 6. The locations of spline knots are clearly visible as regular widenings on the distribution. One may see that there is indeed a large fall around age 25-26. The significance of this feature seems to be affected by the location of one knot slightly above age 25. However, similar though much smaller features appear at other ages too. An analogous simulation was conducted without any income effect, only with quadratic “true” age effect. In this case, the corresponding picture is completely different, the median effect shows no wavy pattern and none of the investigated quantiles are anywhere close to zero.

In conclusion, the inference from the Monte-Carlo analysis is a bit inconclusive. The simulation suggests that the sample is too small to test the presence of a sharp fall of the age effect just before the 25th birthday, even more, such an estimate would be seriously biased toward zero. However, the other specification hints that a fall in the effect may still be visible in the data. Unfortunately, there is no clear way to assess the size of the effect.

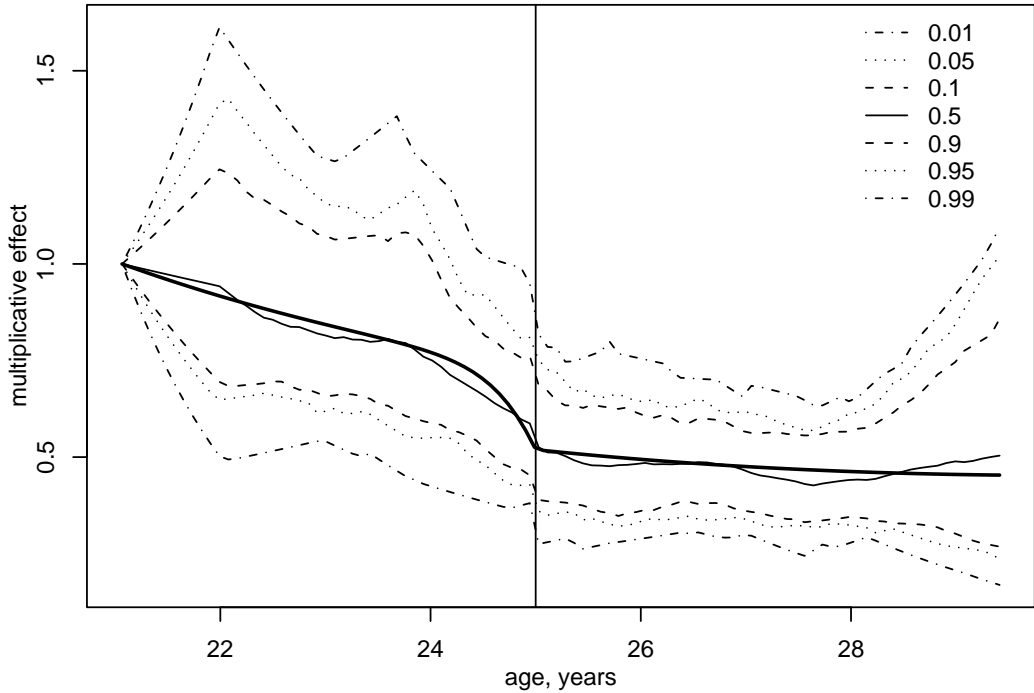


Figure 5: *The simulated age effect (bold line) and point-wise quantiles of 100 Monte-Carlo estimates.*

## 6 Results

### 6.1 Age effect

#### 6.1.1 Specification with discontinuity

Although the Monte Carlo analysis indicates that the discontinuity associated with the anticipated income effect may not be observable on a sample of current size, we still perform such an estimation. This is because agents may be significantly more myopic than assumed in Section 5.1, due to other processes, ignored in the previous analysis, which lead to a similar outcome (e.g. on-the-job search), or simply because the effect may be stronger than suggested previously. In all these cases it is possible that a strong rapid fall in the age effect immediately before the 25th birthday may be captured by the discontinuity indicator variable. The results, presented here, are based on the specification (6) where age effect  $g(\text{age})$  is modelled using linear splines with 7 internal distinct knots. All the other forms for  $g(\cdot)$  gave qualitatively similar results. The support of the unobserved heterogeneity converged to one mass point only, so we present the results here without unobserved heterogeneity.

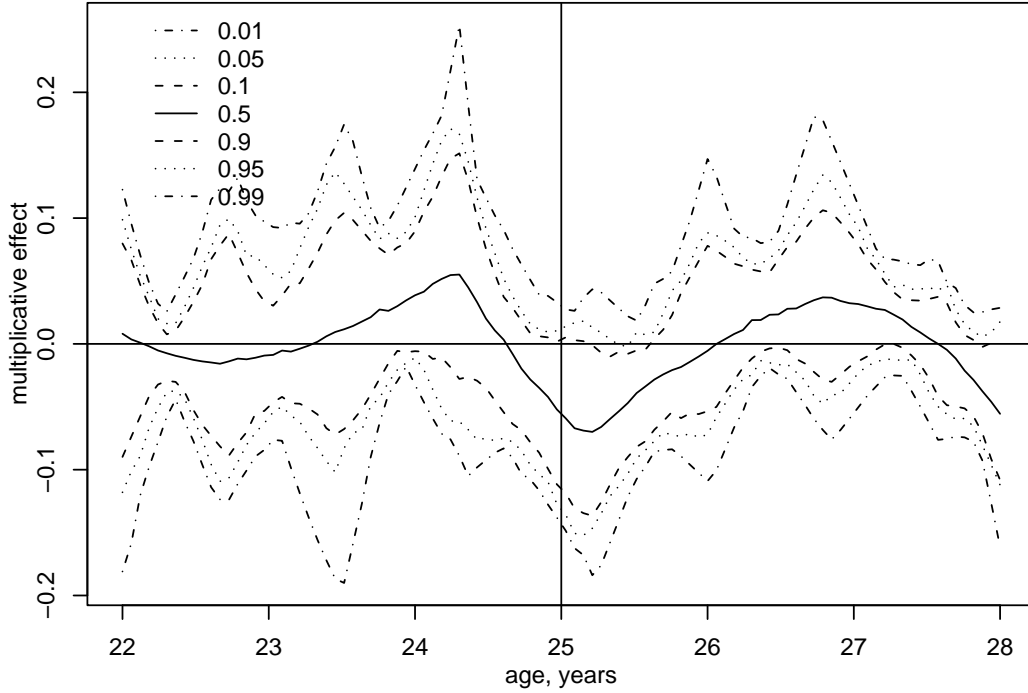


Figure 6: *The difference between smoothed and non-smoothed age effect. Quantiles of 100 Monte-Carlo estimates.*

In the current specification, the estimated discontinuity coefficient  $\gamma^m$  is associated with income elasticity

$$\varepsilon^m = \frac{\exp(\gamma^m) - 1}{1} \frac{b}{\Delta b} = \frac{\exp(\gamma^m) - 1}{0.7} \quad (18)$$

where  $\Delta b/b = 0.7$  is the experienced income increase at age 25. If the income increase is actually smaller (e.g. due to taxes or other income transfers), the coefficients remain valid, but the elasticity estimate above will be downward biased.

The estimated coefficients and corresponding income elasticities are given in Table 7. None of the effects are statistically significant. The impact on the  $U \rightarrow E$  transition intensity is negative, as suggested by the theory (see Section 5.1), but the coefficients are much smaller than the corresponding standard errors. The coefficients for the  $U \rightarrow N$  transition are positive, in contrary to the theoretical predictions<sup>5</sup>, but the standard errors are even larger.

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<sup>5</sup>Increasing unemployment assistance leads to a higher value of unemployment and hence lower transition intensity out from it. See Rosholm and Toomet (2005) for a theoretical model.

transition to:	employment		non-participation	
	estimate	stdd	estimate	stdd
<i>Males</i>				
<i>coefficient</i>	-0.030	0.232	0.039	0.283
<i>elasticity</i>	-0.042	0.322	0.057	0.421
<i>Females</i>				
<i>coefficient</i>	-0.110	0.366	0.137	0.593
<i>elasticity</i>	-0.149	0.468	0.210	0.971

Table 7: *Estimated discontinuities (income effects) at age 25 and corresponding income elasticities.*

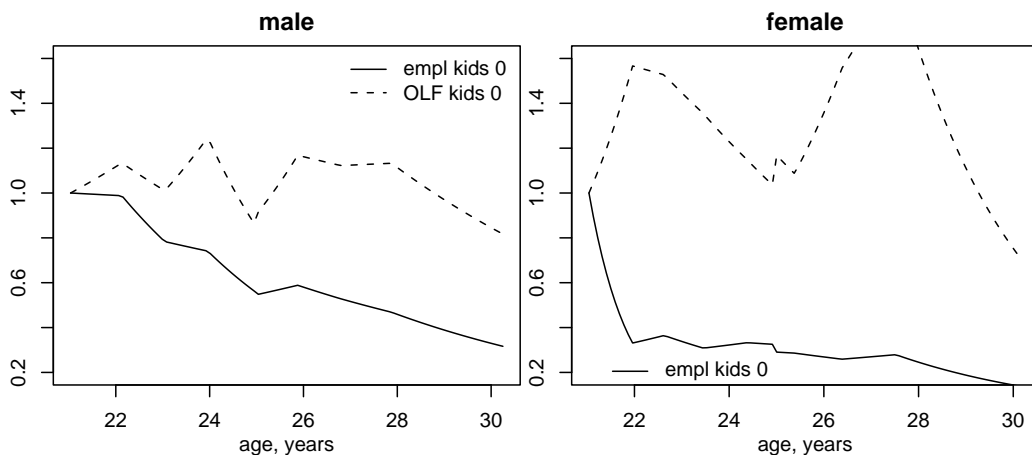


Figure 7: *Multiplicative age effect modelled using linear splines. Discontinuity at age 25. Males (left) and females (right panel).*

A look at the plot of the age effect (Figure 7) reveals that the discontinuity is not capturing a more or less permanent decrease (or increase) in the age effect, but rather a local feature. For the males, the discontinuity is virtually non-existent and is followed by a much larger increase of the effect during the following year. The effect on the female  $U \rightarrow N$  transition rate is positive but it, too, is followed by a larger increase afterwards. The picture for female  $U \rightarrow E$  transitions looks most in accordance with our expectations, however, this parameter, like the others, is far smaller than the corresponding standard error.

The results above reveal no sign of a distinct feature in the age effect at age 25. However, we cannot exclude the presence of weaker effects corresponding to an elasticity less than 0.6 in absolute value.

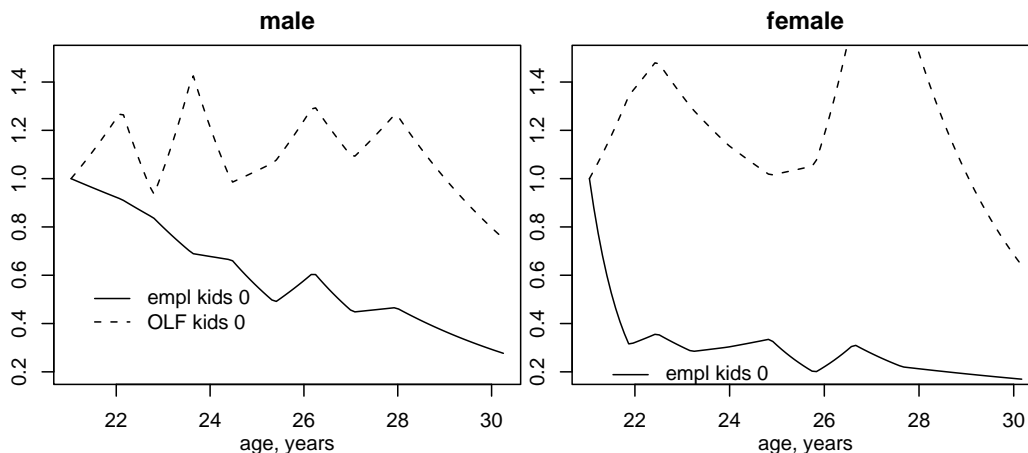


Figure 8: *Multiplicative age effect. Linear spline specification without discontinuity. Males on the left and females right panel.*

### 6.1.2 Specification without discontinuity

As the previous analysis indicates, the income increase may not be associated with an observable discontinuity. However, given that the adjustment process in the final months before the birthday is fast enough, the impact of the increasing UA would appear as a fall in the effect during the months before the 25th birthday. Such an effect can be caught, comparing a flexible estimate of the age effect with a smooth one.

The results here are presented for  $g(\cdot)$  specified by linear splines with 8 internal knots. Different specifications gave qualitatively the same results. The algorithm was unable to find more than one support point for the distribution of unobserved heterogeneity as in the previous section, so we present the results without unobserved heterogeneity. The age effect is plotted in Figure 8. Comparing this figure with the previous specification (Figure 7) suggests that the general shape of the effect is not much affected by the absence of a discontinuity. The most notable difference is a depression for females around age 25: the discontinuity (as present in the previous figure) has disappeared but a remarkable fall in the effect has appeared instead. A similar fall is present for the males too, in the current case it is deeper than in the previous figure.

In order to test the significance of the features in the figure, we plot the difference between the flexible- and smoothed effect (Figure 9). The estimate of  $g(\cdot)$  is smoothed by fitting a cubic curve onto it by OLS in the age range 22–28. A limited range was used in order to avoid problems related to the instability of the spline estimator at boundaries. 95% confidence bounds

are calculated using the delta method. In general, the confidence bands for  $U \rightarrow E$  transitions are narrower than those for  $U \rightarrow N$  transitions. This is related with the number of corresponding completed spells. None of the effects on  $U \rightarrow N$  transitions appears to be significant. In the case of  $U \rightarrow E$  transitions, the male and female curves look qualitatively similar: both have a minimum between age 25 and 26. However, due to the smaller standard errors, the minimum turns out to be significant for females only. Different specifications of  $g(\cdot)$  affect slightly the location of the minimum (between 25 and 25.5 years) and its significance (it becomes insignificant in some cases). Note that the minimum of the effect occurs not at age 25 but around half a year later. This is in concordance with the Monte-Carlo simulation which suggests that the true age effect at 25 appears as a minimum around half a year later.

### 6.1.3 Parametric differences in differences estimate

Differences-in-differences estimates were conducted using specification (8) and exploiting the fact that only individuals who are not responsible for children experience the income increase. Although income remains constant for the “control” group, individuals with children, the results must be treated with caution. First, child birth is not a completely exogenous process; and second, these two groups are different already by construction and a simple comparison reveals additional points of difference (Table 8).

<i>children:</i>	Males			Females		
	No	Yes	<i>t</i>	No	Yes	<i>t</i>
high school	0.325	0.291	1.746	0.475	0.293	11.476
university	0.015	0.017	-0.435	0.039	0.004	7.100
Danish	0.881	0.650	11.942	0.901	0.806	8.338
single	0.826	0.116	50.192	0.641	0.411	14.414
ALMP	0.282	0.304	-1.128	0.259	0.300	-2.815
local u	0.052	0.052	0.040	0.051	0.052	-1.461
Copenhagen	0.264	0.219	2.509	0.276	0.186	6.525
East-Sealand	0.076	0.073	0.251	0.073	0.072	0.211
Western Jutland	0.099	0.122	-1.652	0.113	0.106	0.694
Number of obs	3051	672		1690	2040	

Table 8: *The characteristics (mean values) of the treatment and control groups for differences-in-differences estimate. t-values of mean equality test.*

The most striking, though not at all surprising, difference appears to be in the family conditions. For males, more than 80% of those without children

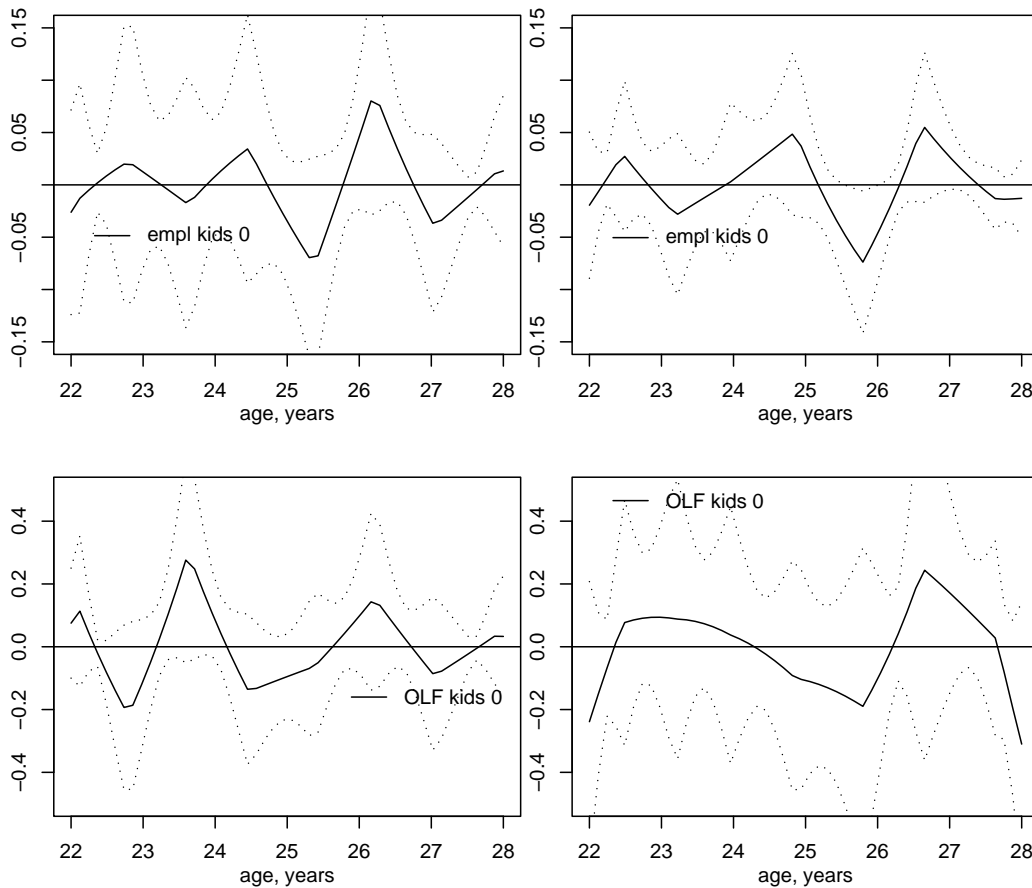


Figure 9: *Difference between the flexible and smooth age effect. 95% confidence bands. Transitions into employment (upper panel) and to non-participation (lower panel). Males on the left and females right panel.*

are singles while this is true for only slightly above 10% of those who have children. After all, single fathers are not a common sight in Denmark. The case of females is analogous, although the differences are significantly smaller. The next most important difference lies in the ethnic background. Ethnic Danes are overrepresented among those who who have no children. Education reveals a clear pattern: more education, fewer children. The effect is stronger for females. The other differences are less important: there are fewer children in Copenhagen, and those who have children are more often participating in ALMPs. Both effects are significant for females only. A number of other variables do not reveal any significant difference. We do not present the corresponding numbers for durations as these are outcomes of the age effect.

As is common with this type of estimators, the difference in fixed effects

transition to:	employment		out of labour force	
	estimate	stdd	estimate	stdd
	<i>Males</i>			
<i>no kids</i> $\times$ $1(\text{age} \geq 25)$	0.208	0.137	0.090	0.177
<i>elasticity</i>	0.331	0.242	0.134	0.276
<i>Q1 before</i>	-0.144	0.184	-0.097	0.244
<i>Q2 before</i>	-0.320	0.204	-0.011	0.214
<i>LRT: <math>\chi^2(8)</math></i>	10.724		6.918	
<i># obs/# individuals</i>	3520/2461			
	<i>Females</i>			
<i>no kids</i> $\times$ $1(\text{age} \geq 25)$	-0.322*	0.131	-0.003	0.137
<i>elasticity</i>	-0.393	0.136	-0.005	0.196
<i>Q1 before</i>	-0.322	0.307	0.445	0.288
<i>Q2 before</i>	0.098	0.237	0.159	0.339
<i>LRT: <math>\chi^2(8)</math></i>	5.472		4.884	
<i># obs/# individuals</i>	3577/2620			
	<i>Single females</i>			
<i>no kids</i> $\times$ $1(\text{age} \geq 25)$	-0.295	0.193	-0.167	0.198
<i>elasticity</i>	-0.365	0.205	-0.219	0.239
<i>Q1 before</i>	0.295	0.329	-0.078	0.360
<i>Q2 before</i>	-0.779*	0.375	-1.211	0.647
<i>LRT: <math>\chi^2(8)</math></i>	6.838		4.816	
<i># obs/# individuals</i>	1845/1431			

Table 9: *Differences-in-differences estimate. The coefficients related with income effect.*

(i.e. different hazard rate levels) does not bias the results. The main source of bias lies in the fact that the groups may experience different true age effects. Another possible problem may arise if there are only few individuals with children at a particular age (lack of common support). Unfortunately we cannot limit the analysis to a more narrow subgroup due to the low number of observations. We perform specification tests (see below) in order to assess the first problem. The tests do not reject the hypothesis of a common age effect for both groups. However, this remains a possible weakness of the analysis below.

The model's outcome was virtually not affected by the way of specification of  $g(\cdot)$ ; in the following we discuss the case of 7-knots linear splines. The results, related to the income effect, are presented in Table 9. We limit the discussion to the transitions to employment as the relevant variables for the  $U \rightarrow N$  transition are not significant. The effects of the other variables and the baseline hazard are discussed in Section 6.2.



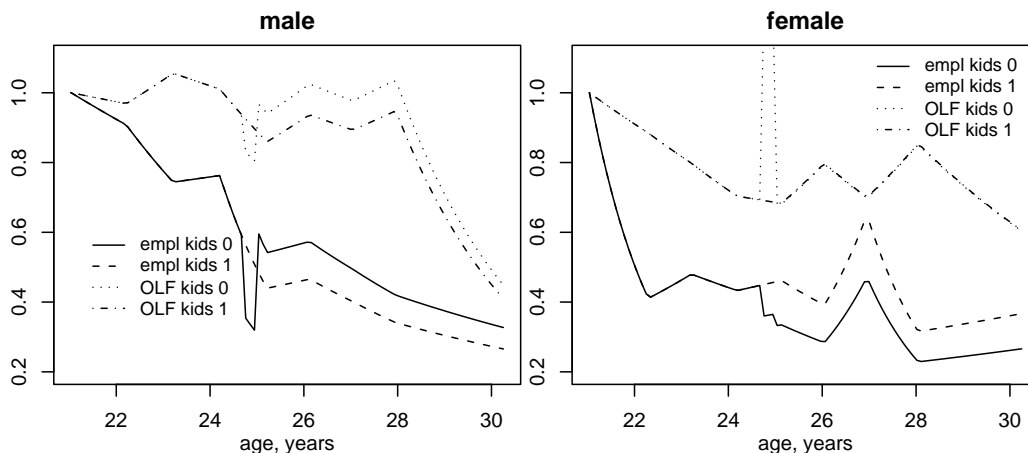


Figure 10: *Differences-in-differences estimate. Age effect. Males on the left and females right panel.*

In the probability distribution of the unobserved components, some of the probabilities converged to zero. In order to overcome this problem, we specified a less flexible distribution where  $v^E$  and  $v^N$  were required to be perfectly correlated (correlation = +1)<sup>6</sup>. Corresponding coefficients are reported below. However, in order to perform the specification test we had to rely on models with no unobserved heterogeneity because otherwise the value or the probability of an additional point of support converged to zero.

The main effect for males,  $no\ kids \times 1(age \geq 25)$ , is positive but insignificant. This outcome means there is no distinct difference in the time trends of the job-search behaviour between males with and without children around the time when they turn 25. The anticipation effect (*Q1 before* and *Q2 before*) is large and negative but it is not significant either. Figure 10 (left panel) illustrates the case. Note that we have eliminated the differences in level (fixed effects) using suitable scaling, which allows us to focus on the differences in trends. The age effect of men without children falls significantly during the last two quarters before the 25th birthday, but rises thereafter slightly above the level of those with children. Females, on the contrary, have a negative significant income effect, corresponding to an income elasticity of  $-0.4$ . However, in their case too, the anticipation effect turns out to be weak and insignificant.

In order to investigate the robustness of the results, we re-estimate the model on a subsample of single females (there were too few single males with

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<sup>6</sup>The main results are robust with respect to specification of the distribution of unobserved heterogeneity.

children in order to do a similar exercise with males). This is in order to avoid possible interference of spouses' labour supply and related problems with means-testing. The results (third part of the table) are similar to those of the full sample of all females. The income effect is only slightly smaller in absolute value, but as the sample is nearly halved, none of the effects turns out to be significant. The results suggest that the estimate above is not an artifact of family-related income and labour supply issues.

The differences-in-differences estimates above are subject to specific assumptions about the treatment and control group. In particular, we assume that individuals with and without children share the same age effect when controlled for the time-invariant effect of children, the anticipation effect, and income. Put differently, the specification assumes an age-invariant difference between those two groups. However, it is possible that the age effect differs in a more general way. In order to test this hypothesis, we allow the inter-group difference, after controlling for the effect above, to depend on the age in a flexible way, using a similar spline function as used for modelling  $g(\cdot)$ . The likelihood ratio test does not reject the hypothesis of a duration-invariant difference for any of the samples and any of the transitions (the 95% critical value for  $\chi^2(8)$  is 15.51). The main coefficient of interest,  $no\ kids \times 1(age \geq 25)$ , remains qualitatively the same.

## 6.2 Other effects

In Table 10, we report the effect of individual- and spell-specific characteristics corresponding to the models in Section 6.1.3. The respective results for the other types of models were roughly similar.

There are more significant effects for the  $U \rightarrow E$  transition. This is partly because the corresponding standard errors are smaller, and partly because the coefficients for the  $U \rightarrow N$  transition are smaller in absolute value (especially for females).

Ethnic Danes clearly have a higher  $U \rightarrow E$  hazard rate although the effect is not significant for females. Education is associated with the transition intensity in the expected way: more education leads to faster transitions to jobs and to a lower propensity to leave the labour force. The same is true for working experience (the coefficient corresponds to an additional year of experience).

Children in the household do not affect males' hazard rates, but make females much less inclined to move to a job and much more prone to leave the labour force. Being single is associated with less labour-market orientedness for males: single men have lower transition intensities into employment, and the transition intensity into non-participation is higher. However, the latter

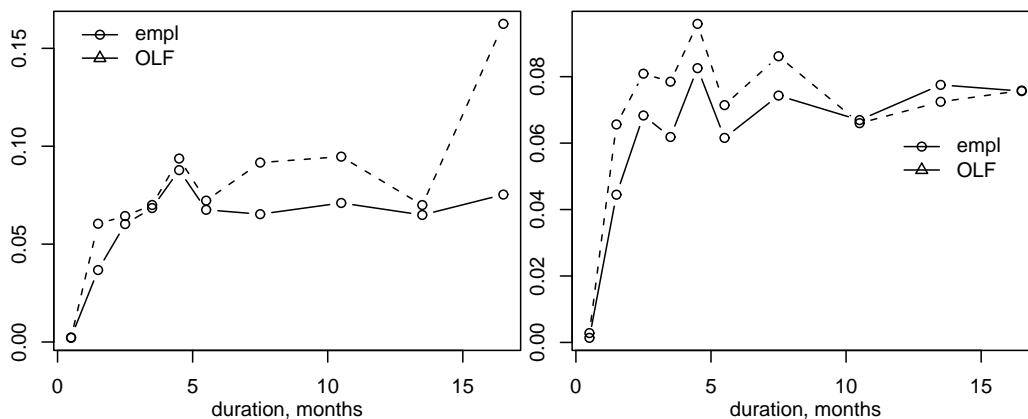


Figure 11: *Baseline hazard rates. Males on the left and females right panel.*

feature is not significant.

The ALMPs show a significant locking-in effect and a strong positive post-program effect. The size of the post-program effect exceeds that found in the previous studies (between  $-1$  and  $+1$ , depending on the type of the program, Bolvig, Jensen, and Rosholm (2003); Rosholm and Skipper (2003)). The programs seem to have a qualitatively similar effect on the transitions to employment and non-participation.

The recipients of social assistance are not sensitive with respect to local unemployment. The regional dummies, included in the model, reveal several regional differences. Individuals are leaving unemployment faster for both destination states in the Copenhagen area. In East-Sealand only the effect on the  $U \rightarrow E$  hazard rate is present. Western-Jutland is similar to Copenhagen with respect to males, females' transition intensities do not differ from the national average in that region.

A  $2 \times 2$ -mass-point perfectly correlated (correlation =  $+1$ ) distribution was used for unobserved heterogeneity. The distributions appear to be essentially similar for both gender and both transition types: the mass points are rather different, the value of one is 5–14 times that of the other, and most of the probability (80-90%) is put on the masspoint with the largest value.

The baseline hazard rates are presented in Figure 11. The figure reveals that the hazard rates are increasing during the first months of unemployment and stabilise thereafter at around 0.08 (monthly).

transition to:	employment		out of labour force	
	estimate	stdd	estimate	stdd
<i>Males</i>				
<i>Danish</i>	0.368*	0.097	0.008	0.100
<i>high school</i>	0.351*	0.064	-0.252*	0.089
<i>university</i>	0.825*	0.232	-1.458*	0.586
<i>experience</i>	0.171*	0.015	-0.094*	0.021
<i>kids</i>	-0.067	0.135	-0.006	0.180
<i>single</i>	-0.173*	0.079	0.158	0.100
<i>ALMP during</i>	-0.971*	0.113	-1.030*	0.128
<i>ALMP post</i>	2.365*	0.121	2.493*	0.149
<i>local u (% , ×10)</i>	0.015	0.297	0.094	0.347
<i>Copenhagen</i>	0.455*	0.076	0.481*	0.092
<i>East-Sealand</i>	0.323*	0.122	0.096	0.164
<i>Western Jutland</i>	0.380*	0.108	0.301*	0.135
<i>v<sub>2</sub></i>	5.089*	0.702	9.857*	1.801
<i>p<sub>22</sub></i>	0.807*	0.020	0.807*	0.020
<i>Females</i>				
<i>Danish</i>	0.221	0.116	-0.077	0.089
<i>high school</i>	0.522*	0.070	-0.111	0.079
<i>university</i>	1.099*	0.209	-0.708	0.392
<i>experience</i>	0.259*	0.019	-0.019	0.025
<i>kids</i>	-0.852*	0.103	0.341*	0.101
<i>single</i>	-0.053	0.065	0.083	0.066
<i>ALMP during</i>	-0.952*	0.132	-1.124*	0.128
<i>ALMP post</i>	3.067*	0.163	2.819*	0.134
<i>local u (% , ×10)</i>	0.164	0.339	-0.012	0.294
<i>Copenhagen</i>	0.419*	0.086	0.377*	0.083
<i>East-Sealand</i>	0.590*	0.116	0.004	0.147
<i>Western Jutland</i>	0.003	0.129	-0.034	0.121
<i>v<sub>2</sub></i>	0.074*	0.016	0.091*	0.017
<i>p<sub>22</sub></i>	0.138*	0.015	0.138*	0.015

Table 10: *Estimated individual and regional effects, corresponding to model specification (8). \* – statistically significant at 95% level.*

## 7 Discussion

A 70% increase of unemployment assistance at the age 25 does not seem to have a large effect on the transition rate out of unemployment. The 30% fall in the female hazard rate corresponds to an elasticity of -0.4, which is in line with results by Røed and Zhang (2003), based on a sample of

insured female Norwegian workers. The current results suggest that females among the UA recipients are much more sensitive to financial incentives than males. Although this outcome is not common, it is far from unique (Achdut, Romanov, Toledano, and Zussman, 2004). There is also some evidence from the U.S. that the most welfare-dependent individuals are less sensitive to the income-related incentives (Grogger, 2002).

The income elasticity is related to the location of the reservation wage relative to the wage offer distribution. If the reservation wage lies sufficiently below the bulk of the wage offers, an increase in the benefits may not lead to a significant fall in the observed transition rate. This seems to be the case for males but not for females. The sample, unemployment assistance recipients, is believed to contain mostly “weak” unemployed workers, individuals with low skills and low working motivation. It may be the case that for males, the fact that one has been caught by the last-resource security net has a significant stigmatising effect. Hence some of males accept most of the “reasonable” job offers anyway, regardless of the benefits, while others may not at all be interested in working. Although childcare related problems may hinder females in finding a suitable job, related unemployment may not be as stigmatising as in the case of males and hence they may have more job offers to choose from.

The sample of UA recipients is heterogeneous. This fact is confirmed in the current study by the large difference in the values of estimated support points of unobserved heterogeneity. Although these values cannot be directly interpreted as different individual “types”, the result indicates that there are people in the sample who virtually never leave unemployment. This group may not be sensitive to financial incentives for various reasons.

The shape of the age effect in the semiparametric analysis (Section 6.1.2) is in concordance with the corresponding Monte-Carlo simulations, namely that the minimum of the effect appears around half a year after the 25th birthday. In fact, the measured effect may be delayed compared to the effect on the underlying search behaviour for several reasons. First, there is usually a certain delay between finding and starting a job. Second, the sample composition may change over time following the income increase. There may also be some issues with bounded rationality where adaption to the anticipated changes are done less than perfectly in advance. In that case the adaption should continue after the environment has changed.

## 8 Conclusion

We analyse the impact of an exogenous increase in income for Danish unemployment assistance (UA) recipients. According to the legislation, UA increases by around 70% when individuals turn 25. However, those who have children receive a higher amount independent of their age.

We use a competing risks duration model framework to analyse the age effect on the transition intensity from unemployment into employment and non-participation. The age effect is modelled in a flexible way using splines in order to disentangle the true age-dependency of the hazard rate from the income effect. We perform a simulation exercise and a related Monte-Carlo study in order to assess the properties of the income effect and to investigate the sensitivity and properties of the estimators.

A 10% register data set of the Danish working age population is used. The analysis is limited to individuals aged 21-29 when starting their unemployment assistance spell, and to the time period 1998-2001. Exploratory data analysis suggests that the unemployment to employment hazard rate is falling in age, but there is no distinct feature around age 25.

The econometric analysis confirms the preliminary findings. There is no significant discontinuity around age 25, though, as the Monte-Carlo analysis suggests, it may be too small to be detected on the current sample. However, there is a smooth negative effect for females which corresponds to what is indicated by the Monte-Carlo simulation. No effect appears to be present for males. The parametric analysis, using the individuals who are responsible for children as a control group, confirms these results. The income effect for males is positive though insignificant, the effect for females is negative, significant, and corresponds to an income elasticity around  $-0.4$ .

Most of the other effects are as expected: more education is associated with faster transitions into employment, females with small children are hindered in finding employment, and there are certain regional differences in the labour market. The baseline hazards are increasing during the first months of the unemployment spell and roughly constant thereafter.

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